

**CITY OF ROYAL OAK RETIREMENT SYSTEM**  
63RD ACTUARIAL VALUATION REPORT  
AS OF JUNE 30, 2011

February 16, 2012

The Board of Trustees  
City of Royal Oak Retirement System  
Royal Oak, Michigan

Dear Board Members:

The results of the June 30, 2011 annual actuarial valuation of the City of Royal Oak Retirement System are presented in this report. The purpose of the valuation was to measure the System's funding progress, provide actuarial information in connection with applicable Governmental Accounting Standards Board Statements and to determine the employer contribution for the 2012-2013 fiscal year. This report should not be relied upon for any other purpose. This report may be distributed to parties other than the System only in its entirety and only with the permission of the Board.

The valuation was based upon information, furnished by the City, concerning Retirement System benefits, financial transactions, and individual members, terminated members, retirees and beneficiaries. Data was checked for internal and year to year consistency, but was not otherwise audited, by us. As a result, we are unable to assume responsibility for the accuracy or completeness of the data provided.

Future actuarial measurements may differ significantly from those presented in this report due to such factors as experience differing from that anticipated by actuarial assumptions, changes in plan provisions, actuarial assumptions/methods or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements.

To the best of our knowledge, this report is complete and accurate and the valuation was conducted in accordance with standards of practice prescribed by the Actuarial Standards Board and in compliance with the applicable state statutes. The undersigned are independent of the plan sponsor and are members of the American Academy of Actuaries (MAAA) who meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. It is our opinion that the actuarial assumptions used for the valuation produce results which are reasonable.

Respectfully submitted,



Mark Buis, FSA, MAAA



Curtis Powell, EA, MAAA

MB/CP:sc

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## **SECTION A**

### **VALUATION RESULTS**

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## **FUNDING OBJECTIVE**

The funding objective of the Retirement System is to establish and receive contributions, expressed as percents of active member payroll, which will accumulate assets during members' periods of employment that will be sufficient to finance benefits throughout their retirement years.

## **CONTRIBUTION RATES**

The Retirement System is supported by member contributions, City contributions and investment income from Retirement System assets.

Contributions which satisfy the funding objective are determined by the annual actuarial valuation and are sufficient to:

- Cover the actuarial present value of benefits allocated to the current year by the actuarial cost method described in Section C (the normal cost); and
- Finance over a reasonable period of future years the actuarial present value of benefits not covered by valuation assets and anticipated future normal costs (the unfunded actuarial accrued liability).

*Computed contribution rates* for the fiscal year beginning July 1, 2012 are shown on page A-2.

**CONTRIBUTIONS TO PROVIDE BENEFITS**  
**FISCAL YEAR BEGINNING JULY 1, 2012**

Total Contribution for	Computed Contributions Expressed as Percents of Active Member Payroll & Dollars		
	General & Water	Police Officers & Fire Fighters	Total **
<b>Normal Cost</b>			
Age and service benefits	12.34 %	14.26 %	13.42 %
Disability	1.74 %	3.10 %	2.50 %
Death	0.65 %	0.55 %	0.59 %
Deferred service pensions	0.73 %	0.65 %	0.69 %
Future refunds of member contributions	0.16 %	0.31 %	0.24 %
Totals	15.62 %	18.87 %	17.44 %
<b>Member Contributions</b>	3.08 %	5.00 %	4.16 %
<b>Employer Normal Cost</b>	12.54 %	13.87 %	13.28 %
<b>Unfunded Actuarial Accrued Liability*</b>	\$ 1,989,316	23.91 %	
<b>Computed Employer Rate</b>		<b>37.78%</b>	
<b>Projected Payroll</b>	\$7,378,615	\$9,753,425	
<b>Employer \$ Amount (Based on Projected Payroll)</b>	<b>2,914,594</b>	<b>3,684,844</b>	<b>\$6,599,438</b>

\* Amortized as a level dollar amount over 27 years for the General and Water Plan and level percent-of-payroll over 30 years for the Police Officers and Fire Fighters.

\*\* Normal cost based on a weighted average of rates from each group.

### Determining Employer Dollar Contributions

For any period of time, the percent-of-payroll contribution rate should be converted to dollars -- and then contributed to the Retirement System.

**Recommended Procedure:** (1) at the end of each payroll period, multiply the active member payroll for the period by the employer contribution percent; and (2) promptly contribute the dollar amount so determined.

Applying the employer normal cost percentage of the General and Water member projected payroll and adding the unfunded actuarial accrued liability produces annual employer contributions of \$2,914,594 for the General and Water group. Applying the employer contribution rate of 37.78% to the Police and Fire member projected payroll produces annual employer contributions of \$3,684,844 for the Police and Fire group.

**DERIVATION OF EXPERIENCE GAIN (LOSS)  
YEAR ENDED JUNE 30, 2011**

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Actual experience will never (except by coincidence) coincide exactly with assumed experience. Gains and losses often cancel each other over a period of years, but sizable year to year fluctuations are common. Detail on the derivation of this year's experience gain (loss) is shown below.

	<b>All Groups Combined (Amounts in Thousands)</b>
(1) UAAL* at start of year	\$46,488
(2) Normal cost from last valuation	3,267
(3) Actual member and employer contributions	5,308
(4) Interest accrual	3,524
(5) Expected UAAL before changes	47,971
(6) Change in benefit provisions	(417)
(7) Change from assumption revision	0
(8) Expected UAAL after changes	47,554
(9) Actual UAAL	63,360
(10) Gain (loss): (8) - (9)	(15,806)
(11) % of beginning of year AAL	(8.8)%

\* *Unfunded actuarial accrued liability.*

<b>Valuation Date</b>	<b>Experience Gain (Loss) As % of Beginning of Year Accrued Liability</b>
6/30/2002	(11.1)%
6/30/2003	(12.0)%
6/30/2004	(10.2)%
6/30/2005	(5.9)%
6/30/2006	(2.5)%
6/30/2007	1.2%
6/30/2008	(1.5)%
6/30/2009	(7.7)%
6/30/2010	(6.1)%
6/30/2011	(8.8)%

**SUMMARY STATEMENT OF SYSTEM RESOURCES AND OBLIGATIONS**  
**AS OF JUNE 30, 2011**

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**Present Resources and Expected Future Resources**

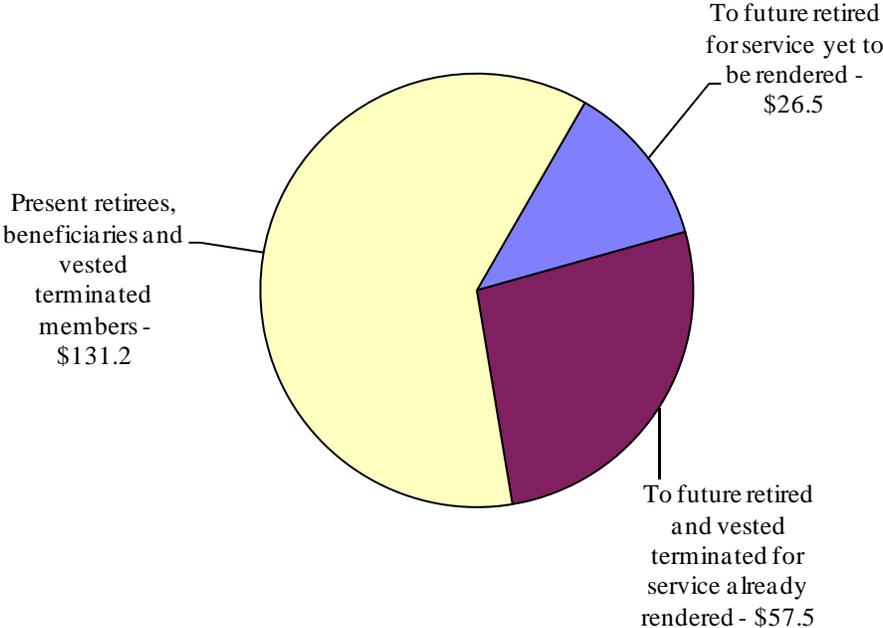
A. Present valuation assets	
1. Net assets from system financial statement	\$127,076,955
2. Market value adjustment	<u>(1,720,271)</u>
3. Actual valuation assets	125,356,684
B. Actuarial present value of expected future employer contributions	
1. For normal costs	20,093,923
2. For unfunded actuarial accrued liabilities	<u>63,359,960</u>
3. Totals	83,453,883
C. Actuarial present value of expected future member contributions	6,377,525
<b>D. Total Present and Expected Future Resources</b>	<b>\$215,188,092</b>

**Present Value of Expected Future Benefit Payments and Reserves**

A. To retirees and beneficiaries	\$127,850,170
B. To vested terminated members	3,344,920
C. To present active members	
1. Allocated to service rendered prior to valuation date	57,521,554
2. Allocated to service likely to be rendered after valuation date	<u>26,471,448</u>
3. Totals	83,993,002
<b>D. Total Actuarial Present Value of Expected Future Benefit Payments</b>	<b>\$215,188,092</b>

**ALLOCATION OF \$215.2 MILLION OF BENEFIT PROMISES  
AS OF JUNE 30, 2011**

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## DEVELOPMENT OF FUNDING VALUE OF RETIREMENT SYSTEM ASSETS

Year Ended June 30:	2010	2011	2012	2013	2014
A. Funding Value Beginning of Year	\$138,811,772	\$132,168,268			
B. Market Value End of Year	111,709,300	127,076,955			
C. Market Value Beginning of Year	107,325,535	111,709,300			
D. Non-Investment Net Cash Flow	(6,458,775)	(7,742,160)			
E. Investment Income					
E1. Market Total: B-C-D	10,842,540	23,109,815			
E2. Amount for Immediate Recognition: (7.75%)	10,507,635	9,943,032			
E3. Amt. for Phased In Recognition: E1-E2	334,905	13,166,783			
F. Phased-In Recognition of Investment Income					
F1. Current Year: 0.25 x E3	83,726	3,291,696			
F2. First Prior Year	(8,322,269)	83,726	\$ 3,291,696		
F3. Second Prior Year	(4,065,609)	(8,322,269)	83,726	\$ 3,291,696	
F4. Third Prior Year	1,611,788	(4,065,609)	(8,322,269)	83,727	\$3,291,695
F5. Total Recognized Investment Gain/(Loss)	(10,692,364)	(9,012,456)	(4,946,847)	3,375,423	3,291,695
G. Funding Value End of Year: A+D+E2+F5	132,168,268	125,356,684			
H. Difference Between Market & Funding Value	(20,458,968)	1,720,271	6,667,118	3,291,695	0
<b>I. Recognized Rate of Return</b>	<b>(0.1)%</b>	<b>0.7 %</b>			
J. Market Value Rate of Return	10.4%	21.4%			
K. Ratio of Funding Value to Market Value	118.3%	98.6 %			

The Funding Value of Assets recognizes assumed investment income (line E2) fully each year. Differences between actual and assumed investment income (line E3) are phased in over a closed 4-year period. During periods when investment performance exceeds the assumed rate, Funding Value of Assets will tend to be less than market value. During periods when investment performance is less than the assumed rate, Funding Value of Assets will tend to be greater than market value. The Funding Value of Assets is **unbiased** with respect to Market Value. At any time it may be either greater or less than Market Value. If actual and assumed rates of investment income are exactly equal for 4 consecutive years, the Funding Value will become equal to Market Value.

## COMMENTS AND CONCLUSION

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**COMMENT A:** Contribution requirements increased from the prior year. This was primarily due to unfavorable investment performance still being phased in from prior years, larger than expected pay increases for Fire members and the large number of retirements due to the early retirement enhancement program.

**COMMENT B:** The System was amended since the last valuation to reflect the following:

- AFSCME (9/1/11), Department Heads and Deputies (9/1/11), 44<sup>th</sup> District Court (1/1/12), Executive Department Heads (7/1/10), Professional & Technical (7/1/11) changed the multiplier used to calculate their benefit at retirement from 2.50% to 2.25% for service before and after the dates shown, respectively, for the first 20 years of service.
- Supervisors (7/1/2011) and SEIU AFL-CIO Local 517M (7/1/2011): changed the multiplier used to calculate their benefit at retirement from 2.50% to 2.25% for the first 10 years of service, for service before and after the dates shown, respectively.
- The general divisions listed above also increased employee contributions towards the pension plan, more information can be found on page B-4.

**COMMENT C:** For the year ended June 30, 2011, the actual net investment return of 21.4% was more than the long term assumption of 7.75% on a market value basis. Under the asset valuation method, investment gains and losses are spread over a 4-year period. After combining the phase-in of investment gains and losses for the current and prior three years, there was a net recognized asset loss for the year of \$9.0 million.

## COMMENTS AND CONCLUSION

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**COMMENT D:** The Retirement Plan for Employees and Policemen of the City of Royal Oak uses a 4-year asset smoothing method. The Funding Value of Assets recognizes assumed investment income fully each year. Differences between actual and assumed investment income are phased-in over closed four-year periods. As of June 20, 2011, the Market Value of Assets is very close to the Funding Value of Assets. However, because of the prior pattern of investment gains and losses, the plan is expected to recognize investment losses for the next year followed by investment gains in the following 2 years (please see chart on page A-6). In situations like these, some funds “restart” the asset smoothing method, as a way of avoiding this volatility. The Fund could continue to use the current asset smoothing method but with the remaining gains and losses averaged with a level amount over the next four years. We recommend that this change be adopted for the June 30, 2012 valuation if such a strategy is desirable to the stakeholders. This change will help reduce the volatility of contribution rates in future years.

**COMMENT E:** The Actuarial Standards of Practice with regard to the mortality assumption has recently been revised. ASOP No. 35 Disclosure Section 4.1.1 now states *“The disclosure of the mortality assumption should contain sufficient detail to permit another qualified actuary to understand the provision made for future mortality improvement. If the actuary assumes zero mortality improvement after the measurement date, the actuary should state that no provision was made for future mortality improvement.”*

There is currently no margin for future mortality improvement in the current mortality assumption. We recommend that the mortality assumption be reviewed in conjunction with an experience study. The next experience study should be scheduled prior to the June 30, 2012 valuation.

## COMMENTS AND CONCLUSION

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**RESERVE TRANSFERS:** The actuarial present value of benefits payable to General retirees and beneficiaries on the rolls as of June 30, 2011 exceeded the Reserve for Retired Benefit Payments for General members by \$7,395,607. The actuarial present value of benefits payable to Police/Fire retirees and beneficiaries on the rolls as of June 30, 2011, exceeded the reserves allocated to the Police/Fire division by \$11,822,725. In accordance with the Retirement System Ordinance, we recommend the transfer of \$7,395,607 from the Reserve for Employer Contributions to the General Reserve for Retired Benefit Payments and \$11,822,725 from the Reserve for Employer Contributions to the Police/Fire Reserve for Retired Benefit Payments. In accordance with the current administrative procedures, since the reserve for Undistributed Investment Income is less than 10% of the Market Value of the fund, no transfer should be made from the reserve for Undistributed Investment Income to the reserve for Employer Contributions.

**CONCLUSION:** We certify that the valuation is complete and accurate and was made in accordance with generally recognized actuarial methods. The actuarial assumptions summarized in Section C are in aggregate a reasonable representation of the past and anticipated future experience of the System.

**ACTUARIAL ACCRUED LIABILITIES & ASSETS  
COMPARATIVE STATEMENT**

Valuation Date	Actuarial Accrued Liability (AAL) (\$1,000s)	Valuation Assets (\$1,000s)	Unfunded Actuarial Accrued Liability (UAAL) (\$1,000s)	Ratio of Valuation Assets to AAL	Ratio of UAAL to Valuation Payroll
5-31-88	\$ 61,331	\$ 51,036	\$ 10,295	83.2 %	86.0 %
5-31-89*	65,212	54,259	10,953	83.2 %	93.8 %
5-31-90*	68,924	58,438	10,486	84.8 %	84.2 %
5-31-91*	73,106	62,262	10,844	85.2 %	82.7 %
5-31-92*	77,429	69,859	7,570	90.2 %	58.9 %
6-30-93*	84,193	77,427	6,766	92.0 %	49.5 %
6-30-94*	88,519	88,519	0	100.0 %	-
6-30-95*	92,495	97,795	(5,300)	105.7 %	-
6-30-96	94,730	105,572	(10,842)	111.4 %	-
6-30-97	97,622	116,317	(18,695)	119.2 %	-
6-30-98	102,995	132,289	(29,294)	128.4 %	-
6-30-99	107,934	147,433	(39,499)	136.6 %	-
6-30-00	111,515	159,268	(47,753)	142.8 %	-
6-30-00*	113,215	159,268	(46,053)	140.7 %	-
6-30-01*	121,589	162,586	(40,997)	133.7 %	-
6-30-02	128,303	156,403	(28,100)	121.9 %	-
6-30-03*	136,529	146,740	(10,211)	107.5 %	-
6-30-04*	146,386	137,851	8,535	94.2 %	-
6-30-05*	152,016	134,773	17,243	88.7 %	82.7 %
6-30-06	158,239	137,264	20,975	86.7 %	102.7 %
6-30-07	162,782	143,619	19,163	88.2 %	94.3 %
6-30-08	166,957	145,561	21,396	87.2 %	104.6 %
6-30-09*	173,543	138,812	34,731	80.0 %	172.5 %
6-30-10*	178,656	132,168	46,488	74.0 %	253.0 %
6-30-11*	188,717	125,357	63,360	66.4 %	377.0 %

\* After changes in benefit provisions and/or actuarial assumptions and actuarial cost methods.

**The Ratio of Present Assets to AAL** is a traditional measure of a system's funding progress. Except in years when the system is amended or actuarial assumptions are revised, this ratio can be expected to increase (or decrease) gradually toward 100%.

**The Ratio of UAAL to Valuation Payroll** is another relative index of condition. Unfunded actuarial accrued liabilities represent debt, while active member payroll represents the system's capacity to collect contributions to pay toward debt. The lower the ratio, the greater the financial strength - and vice-versa.

## COMPUTED EMPLOYER CONTRIBUTIONS COMPARATIVE STATEMENT

Valuation Date	Active Members				Retirees & Beneficiaries				Employer Contributions		
	No.	Valuation Payroll			No.	Active Per Retiree	Annual Allowances		General & Water	Police & Fire	Wt. Avg.
		Total	Average	% Incr.			\$	% of Payroll			
5-31-87*	363	\$ 11,491,099	\$31,656	10.0 %	311	1.20	\$ 2,495,645	21.7 %	16.34 %	22.60 %	
5-31-88	364	11,974,522	32,897	4.2 %	330	1.10	2,842,657	23.7 %	15.75 %	22.26 %	
5-31-89*	357	11,681,433	32,721	(2.4)%	363	0.98	3,535,678	30.3 %	17.39 %	22.32 %	
5-31-90*	360	12,453,638	34,593	6.6 %	368	0.98	3,594,058	28.9 %	16.95 %	23.12 %	
5-31-91*	357	13,112,701	36,730	5.3 %	374	0.95	3,763,075	28.7 %	16.50 %	24.52 %	
5-31-92	352	12,844,067	36,489	(2.0)%	395	0.89	4,317,111	33.6 %	15.53 %	23.58 %	
6-30-93*	364	13,664,416	37,540	6.4 %	407	0.89	4,597,263	33.6 %	17.02 %	22.50 %	
6-30-94*#	360	14,109,602	39,193	3.3 %	415	0.87	4,894,145	34.7 %	11.85 %	15.16 %	0.13 %
6-30-95*	370	14,595,387	39,447	3.4 %	427	0.87	5,375,306	36.8 %	9.45 %	9.75 %	9.59 %
6-30-96	371	14,991,326	40,408	2.7 %	427	0.87	5,529,852	36.9 %	5.07 %	6.20 %	5.62 %
6-30-97	384	15,949,326	41,535	6.4 %	430	0.89	5,647,518	35.4 %	0.60 %	0.42 %	0.53 %
6-30-98	392	17,181,869	43,831	7.7 %	426	0.92	5,865,307	34.1 %	0.00 %	0.00 %	0.00 %
6-30-99	385	17,501,352	45,458	1.9 %	429	0.90	6,051,286	34.6 %	0.00 %	0.00 %	0.00 %
6-30-00*	396	18,129,821	45,782	3.6 %	437	0.91	6,346,060	35.0 %	0.00 %	0.00 %	0.00 %
6-30-01*	397	18,962,345	47,764	4.6 %	447	0.89	6,865,032	36.2 %	0.00 %	0.00 %	0.00 %
6-30-02	394	19,368,385	49,158	2.1 %	458	0.86	7,429,422	38.4 %	0.00 %	0.00 %	0.00 %
6-30-03*	391	20,138,113	51,504	4.0 %	456	0.86	7,710,821	38.3 %	3.79 %	10.20 %	6.90 %
6-30-04*	378	20,569,285	54,416	2.1 %	474	0.80	8,575,578	41.7 %	16.27 %	22.87 %	19.55 %
6-30-05*	365	20,839,464	57,094	1.3 %	479	0.76	9,305,818	44.7 %	16.76 %	23.52 %	20.12 %
6-30-06	351	20,431,658	58,210	(2.0)%	479	0.73	9,908,394	48.5 %	18.25 %	24.30 %	21.33 %
6-30-07	346	20,327,590	58,750	(0.5)%	482	0.72	10,342,238	50.9 %	17.57 %	23.49 %	20.60 %
6-30-08	336	20,459,734	60,892	0.7 %	477	0.70	10,386,269	50.8 %	\$2,058,401	21.79 %	\$4,395,643
6-30-09*	317	20,139,069	63,530	(1.6)%	480	0.66	10,872,875	54.0 %	\$2,451,876	25.35 %	\$5,158,959
6-30-10*	287	18,373,382	64,019	(8.8)%	489	0.59	11,320,108	61.6 %	\$2,658,168	29.89 %	\$5,739,910
6-30-11*	252	16,804,600	66,685	(8.5)%	518	0.49	12,846,102	76.4 %	\$2,914,594	37.78 %	\$6,599,438

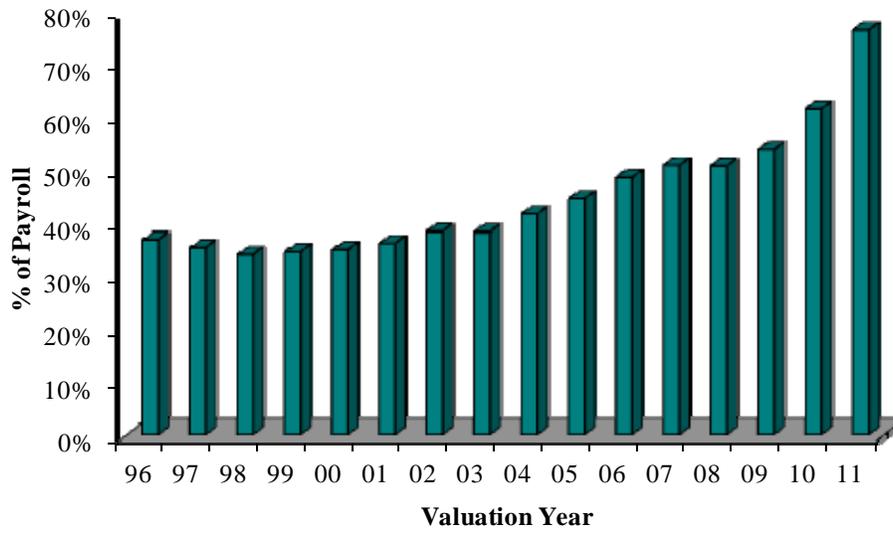
\* After changes in benefit provisions.

# Actuarial assumptions revised.

# ACTIVE MEMBERS & BENEFIT RECIPIENTS

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## Benefits as a Percent of Payroll



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**SECTION B**

**SUMMARY OF BENEFIT PROVISIONS AND  
VALUATION DATA**

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# SUMMARY OF BENEFIT PROVISIONS EVALUATED

## JUNE 30, 2011

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### REGULAR RETIREMENT (no reduction factor for age):

#### *Eligibility:*

AFSCME, Executive Department Heads, Department Heads and Deputies, Professional and Technical, 44th District Court hired prior to dates shown below: Age 50 with 25 years of service, age 55 with 20 years of service, or age 60 with 5 years of service.

Police Service Aides: Age 55 with 25 years of service or age 60 with 5 years of service.

Supervisors, SEIU AFL-CIO Local 517M: Any age with 30 years of service, age 50 with 25 years of service, age 55 with 20 years of service, or age 60 with 5 years of service.

Police Command, Police Officers, Detectives: Any age with 25 years of service or age 55 with 10 years of service.

Fire Fighters: Any age with 25 years of service or age 55 with 10 years of service for members hired prior to 10/1/2009. Age 50 with 25 years of actual service or age 55 with 10 years of actual service for members hired on or after 10/1/2009 (members may no longer purchase service time for pension eligibility).

### OTHER INFORMATION

<u>Group</u>	<u>Date of Closure to New Hires</u>
SEIU AFL-CIO Local 517M	7/1/2006
Department Heads and Deputies	7/15/2008
Professional & Technical, 44th District Court	7/1/2007
AFSCME	7/1/2006
Foremen and Supervisors	7/1/2006
Judges	5/1/2008

#### *Annual Amount:*

AFSCME (9/1/11), Department Heads and Deputies (9/1/11), 44<sup>th</sup> District Court (1/1/12), Executive Department Heads (7/1/10), Professional & Technical (7/1/11): 2.50% for service prior to effective date and 2.25% for service after effective date for the first 20 years of service and 2.2% thereafter of FAC with a maximum allowance of 75% of FAC. Effective date is shown in parenthesis.

Supervisors and SEIU AFL-CIO Local 517M: Effective July 1, 2011, prospectively, total service years multiplied by 2.25% for the first 10 years of service, 2.50% for years 10 through 20 and 2.20% thereafter of FAC with a maximum allowance of 75% of FAC.

Police Officers, Detectives, Police Command: Total service years multiplied by 2.8% of FAC with a maximum allowance of 75% of FAC.

Fire Fighters: For employees hired before 10/1/2009, total service years multiplied by 2.8% of FAC with a maximum allowance of 75% of FAC. For employees hired after 10/1/2009, total service years multiplied by 2.5% of FAC with a maximum allowance of 75% of FAC.

Police Service Aides: Total service years multiplied by 2.5% for the first 20 years of service and 2.2% thereafter of FAC with a maximum allowance of 80% of FAC.

# SUMMARY OF BENEFIT PROVISIONS EVALUATED

## JUNE 30, 2011

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### *Type of Final Average Compensation (FAC):*

AFSCME, Executive Department Heads, Professional & Technical, Supervisors, Police Command, Detectives: Highest 2 years out of last 10 years.

Department Heads & Deputies, Local 270M, Police Officers, Police Service Aides, Teamsters: Highest 2 consecutive years out of last 10 years.

Fire Fighters: Hired prior to 10/1/2009, highest 2 years out of last 10 years. Hired on or after 10/1/2009 highest 3 years out of last 10 years.

### **DEFERRED RETIREMENT (vested benefit):**

#### *Eligibility:*

AFSCME, Executive Department Heads, Department Heads and Deputies, Professional and Technical, 44<sup>th</sup> District Court, SEIU AFL-CIO Local 517M, Supervisors, Police Service Aides: 5 years of service.

Police Officers, Police Command, Detectives, Fire Fighters: 10 years of service.

#### *Annual Amount:*

Same as regular retirement but based upon service and final average compensation at time of termination.

AFSCME, Executive Department Heads, Department Heads and Deputies, Professional & Technical, 44<sup>th</sup> District Court, Police Service Aides, Teamsters: Payable at age 55 with 25 years of service or age 60 with 5 years of service.

Supervisors, SEIU AFL-CIO Local 517M: Payable at age 50 with 30 years of service or age 60 with 5 years of service.

Police Officers, Police Command, Detectives, Fire Fighters: Payable at age 55 with 10 years of service.

### **DUTY DEATH BEFORE RETIREMENT:**

*Eligibility* - No age or service requirements.

*Annual Amount* - Computed as regular retirement but with additional service credit from date of death until date age 60 would have been attained. Spouse is paid 75% of regular retirement benefit; 1 or 2 unmarried children under age 19 are paid 10% of regular retirement benefit per child; 3 or more unmarried children under age 19 are paid an equal share of 25% of regular retirement benefit. Worker's Compensation payments are offset.

### **NON-DUTY DEATH BEFORE RETIREMENT:**

*Eligibility* - 3 years of service.

*Annual Amount* - Same as duty death before retirement.

# SUMMARY OF BENEFIT PROVISIONS EVALUATED

## JUNE 30, 2011

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### **DUTY DISABILITY RETIREMENT:**

*Eligibility* - No age or service requirements.

*Annual Amount:*

AFSCME: 66-2/3% of base monthly salary at time of disability, with recomputation to 70% after 5 years of disability and 75% after 10 years. Benefit is payable until attaining minimum retirement requirements.

Executive Department Heads, Department Heads & Deputies: 66% of base monthly salary at time of disability. Benefit is payable until voluntary retirement age.

Professional & Technical, 44<sup>th</sup> District Court, Supervisors, SEIU AFL-CIO Local 517M, Teamsters: 66-2/3% of base monthly salary at time of disability. Benefit is payable until voluntary retirement age for Professional & Technical and Teamsters and until age 60 for Supervisors and SEIU AFL-CIO Local 517M.

Police Officers, Police Command, Detectives, Police Service Aides: 66-2/3% of base monthly salary, where salary is adjusted for negotiated pay increases for physical disabilities and remains the salary at the time of disability for psychological disabilities. Workers' compensation is offset. Benefit is payable until age 55 for Police Officers, Police Command, and Detectives and until age 60 for Police Service Aides.

Fire Fighters: 66-2/3% of base monthly salary at time of disability. Worker's compensation is offset. Benefit is payable until voluntary retirement age.

*Duty Disability Maximum Monthly Benefit:*

Executive Department Heads, Department Heads & Deputies:	\$5,000
Professional & Technical, 44 <sup>th</sup> District Court:	\$3,500
AFSCME, SEIU AFL-CIO Local 517M, Supervisors, Teamsters, Police Officers, Police Command, Detectives, Police Service Aides, Fire Fighters:	No maximum

### **NON-DUTY DISABILITY RETIREMENT:**

*Eligibility:*

SEIU AFL-CIO Local 517M: 10 years of service.

AFSCME, Executive Department Heads, Department Heads and Deputies, Professional and Technical, 44<sup>th</sup> District Court, Supervisors, Police Officers, Police Command, Detectives, Police Service Aides, Fire Fighters: 5 years of service.

*Annual Amount:*

AFSCME: 66-2/3% of base monthly salary at time of disability. Benefit is payable until attaining minimum retirement requirements.

Fire Fighters: 50% of base monthly salary at time of disability. Benefits are payable the same as duty disability.

Executive Department Heads, Department Heads and Deputies, Professional and Technical, Local 270M, Supervisors, Police Officers, Police Command, Police Service Aides, Detectives: Benefits are the same as duty disability.

**SUMMARY OF BENEFIT PROVISIONS EVALUATED**  
**JUNE 30, 2011**

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**AUTOMATIC DEATH BENEFIT AFTER RETIREMENT:**

75% of a retiree's straight life pension will be continued to an eligible surviving spouse upon retiree's death with no corresponding reduction in straight life pension.

**LUMP SUM DEATH BENEFIT AFTER RETIREMENT:**

\$4,000 for all divisions.

**MEMBER CONTRIBUTIONS:**

	<b>Percent of Annual Compensation</b>	
	<b>To Social Security Wage Base</b>	<b>Over Social Security Wage Base</b>
Judges	1.20%	1.20%
AFSCME	1.50	3.50
Police Service Aides	3.00	5.00
Executive Department Heads	5.00	7.00
Professional & Technical	5.00	7.00
Department Heads and Deputies, Teamster, 44 <sup>th</sup> District Court	2.00	4.00
SEIU AFL-CIO Local 517M	3.00	5.00
Foreman & Supervisors	7.00	7.00
Police Officers, Detectives, Police Command, Firefighters	5.00	5.00

## **SUMMARY OF BENEFIT PROVISIONS EVALUATED**

### **JUNE 30, 2011**

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#### **ANNUITY WITHDRAWAL:**

Members may withdraw their accumulated member contributions upon retirement with a corresponding reduction in pension amount.

#### **COVERED COMPENSATION:**

AFSCME, Executive Department Heads, Department Heads and Deputies, Professional and Technical, Local 270M, Supervisors: Covered compensation includes base salary, longevity and up to 96 hours of sick leave incentive pay.

Teamsters: Covered compensation includes base salary and up to 96 hours of sick leave incentive pay.

Police Command: Covered compensation includes base salary, longevity, payment in lieu of holidays, uniform allowance, up to 96 hours of sick leave incentive pay and required administrative time.

Fire Fighters: Covered compensation includes base salary, longevity, payment in lieu of holidays, uniform allowance, cleaning allowance, food allowance, sick leave incentive pay and paramedic premium.

Police Officers, Police Service Aides: Covered compensation includes base salary, longevity, payment in lieu of holidays, up to 120 hours of sick and personal business days, and up to 200 hours from the vacation bank.

Detectives: Covered compensation includes base salary, longevity and payment in lieu of holidays, 24 personal business hours, up to 96 hours sick leave incentive pay and up to 200 hours from the vacation bank.

**RETIREES AND BENEFICIARIES ADDED TO AND REMOVED FROM ROLLS  
COMPARATIVE STATEMENT**

Valuation Date	Added to Rolls*		Removed from Rolls #			Net Increase		Rolls End of Year	
	No.	Annual Allowances	No.		Annual Allowances	No.	Annual Allowances	No.	Annual Allowances
			A	E					
5/31/87	22	\$ 288,998	8	9.9	\$ 29,853	14	\$ 259,145	311	\$ 2,495,645
5/31/88	26	403,952	7	10.1	56,940	19	347,012	330	2,842,657
5/31/89	41	748,391	8	10.7	55,370	33	693,021	363	3,535,678
5/31/90	15	184,697	10	11.8	126,317	5	58,380	368	3,594,058
5/31/91	18	292,334	12	12.8	123,317	6	169,017	374	3,763,075
5/31/92	37	668,965	16	13.6	114,929	21	554,036	395	4,317,111
6/30/93	27	408,146	15	13.9	127,994	12	280,152	407	4,597,263
6/30/94	26	456,550	18	14.3	159,668	8	296,882	415	4,894,145
6/30/95	21	513,916	9	13.5	32,755	12	481,161	427	5,375,306
6/30/96	12	272,020	12	13.5	117,474	0	154,546	427	5,529,852
6/30/97	19	349,731	16	9.8	232,065	3	117,666	430	5,647,518
6/30/98	12	300,261	16	6.8	82,472	(4)	217,789	426	5,865,307
6/30/99	24	369,781	21	15.2	183,802	3	185,979	429	6,051,286
6/30/00	25	532,563	17	15.6	237,789	8	294,774	437	6,346,060
6/30/01	18	585,533	8	16.2	66,561	10	518,972	447	6,865,032
6/30/02	27	648,282	16	17.3	83,892	11	564,390	458	7,429,422
6/30/03	24	512,343	26	18.1	230,945	(2)	281,399	456	7,710,821
6/30/04	31	1,003,875	13	18.4	139,118	18	864,757	474	8,575,578
6/30/05	27	953,722	22	19.5	223,481	5	730,240	479	9,305,818
6/30/06	21	824,024	21	16.4	221,448	0	602,576	479	9,908,394
6/30/07	24	631,164	21	17.4	197,320	3	433,844	482	10,342,238
6/30/08	16	402,955	21	18.0	358,924	(5)	44,031	477	10,386,269
6/30/09	23	698,353	20	18.8	211,747	3	486,606	480	10,872,875
6/30/10	24	694,019	15	19.3	246,786	9	447,233	489	11,320,108
6/30/11	48	1,739,131	19	20.1	213,137	29	1,525,994	518	12,846,102

\* Includes beneficiaries of deceased retirees.

# Includes deceased retirees with beneficiaries.

A - Represents actual number.

E - Represents expected number based on actuarial assumptions.

**RETIREES AND BENEFICIARIES JUNE 30, 2011**  
**TABULATED BY TYPE OF ALLOWANCE BEING PAID**

Type of Allowances Being Paid	Annual Retirement Allowances					
	General & Water		Police Officers & Fire Fighters		Totals	
	No.	Amount	No.	Amount	No.	Amount
<b>Age and Service Allowances</b>						
Regular allowance						
Terminating at death of retirant	74	\$1,358,182	22	\$ 835,829	96	\$ 2,194,011
75% of benefit continuing to spouse	146	3,393,688	143	5,660,461	289	9,054,149
100% Joint & Survivor benefit	4	50,874	1	5,327	5	56,201
50% Joint & Survivor benefit	2	10,684			2	10,684
Survivor beneficiary of deceased retirant	45	386,827	51	739,403	96	1,126,230
Domestic Relations Order Recipient	6	74,517	4	65,001	10	139,518
<b>Total Age and Service Allowances</b>	<b>277</b>	<b>5,274,772</b>	<b>221</b>	<b>7,306,021</b>	<b>498</b>	<b>12,580,793</b>
<b>Casualty Allowances</b>						
Duty Disability Allowances						
Terminating at death of retirant	1	1,916			1	1,916
Joint & Survivor benefit	1	4,444	1	\$ 22,780	2	27,224
Survivor beneficiary of deceased retirant						
<b>Totals</b>	<b>2</b>	<b>6,360</b>	<b>1</b>	<b>\$ 22,780</b>	<b>3</b>	<b>29,140</b>
Non-Duty Disability Allowances						
Terminating at death of retirant						
Joint & Survivor benefit						
Survivor beneficiary of deceased retirant	3	30,037			3	30,037
<b>Totals</b>	<b>3</b>	<b>30,037</b>			<b>3</b>	<b>30,037</b>
Duty Death Allowances						
Survivor beneficiary			1	4,860	1	4,860
Child(ren) beneficiary						
<b>Totals</b>			<b>1</b>	<b>4,860</b>	<b>1</b>	<b>4,860</b>
Non-Duty Death Allowances						
Spouse beneficiary	6	64,982	7	136,290	13	201,272
Child(ren) beneficiary						
<b>Totals</b>	<b>6</b>	<b>64,982</b>	<b>7</b>	<b>136,290</b>	<b>13</b>	<b>201,272</b>
<b>Total Casualty Allowances</b>	<b>11</b>	<b>101,379</b>	<b>9</b>	<b>163,930</b>	<b>20</b>	<b>265,309</b>
<b>Total Allowances Being Paid</b>	<b>288</b>	<b>\$5,376,151</b>	<b>230</b>	<b>\$7,469,951</b>	<b>518</b>	<b>\$12,846,102</b>

**RETIREES AND BENEFICIARIES JUNE 30, 2011**  
**TABULATED BY ATTAINED AGES**

Attained Ages	Age and Service		Casualty		Totals	
	No.	Annual Allowances	No.	Annual Allowances	No.	Annual Allowances
Under 40			2	\$ 6,324	2	\$ 6,324
40-44	2	\$ 106,234	1	23,714	3	129,948
45-49	16	759,493	1	37,878	17	797,371
50-54	25	1,220,403			25	1,220,403
55-59	42	1,687,455	1	20,220	43	1,707,675
60-64	90	3,141,091	3	75,146	93	3,216,237
65-69	69	1,760,745	2	6,776	71	1,767,521
70-74	70	1,577,600	3	50,268	73	1,627,868
75-79	52	863,597	4	27,960	56	891,557
80-84	57	839,571	2	15,226	59	854,797
85-89	53	500,466			53	500,466
90 & Over	22	124,138	1	1,797	23	125,935
<b>Totals</b>	<b>498</b>	<b>\$12,580,793</b>	<b>20</b>	<b>\$265,309</b>	<b>518</b>	<b>\$12,846,102</b>

**INACTIVE MEMBERS JUNE 30, 2011**  
**TABULATED BY ATTAINED AGES**

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Also included in the valuation were 31 General members and 6 Police/Fire members who are eligible for deferred allowances with an estimated value of \$527,742 upon retirement. Some of these 37 inactive members are presently covered under either a long-term disability insurance policy or worker's compensation.

<b>Attained Ages</b>	<b>No.</b>	<b>Estimated Deferred Annual Allowances</b>
38	1	\$ 18,744
40	1	11,544
42	1	6,170
44	1	5,460
45	1	4,099
48	4	76,488
49	1	27,613
51	2	30,324
52	2	19,268
54	3	65,422
55	2	13,967
56	5	54,617
57	2	16,560
58	3	33,355
59	2	34,705
60	5	99,087
62	1	10,319
<b>Totals</b>	<b>37</b>	<b>\$527,742</b>

## ACTIVE MEMBERS -- COMPARATIVE SCHEDULE

Valuation Date	Active Members	Valuation Payroll	Average			
			Age	Service	Pay	% Pay Increase
5-31-92	352	\$12,844,067	41.9 yrs.	11.6 yrs.	\$36,489	(0.7)%
6-30-93	364	13,664,416	41.7	11.5	37,540	2.9 %
6-30-94	360	14,109,602	41.6	11.3	39,193	4.4 %
6-30-95	370	14,595,387	41.3	10.8	39,447	0.6 %
6-30-96	371	14,991,326	41.5	10.9	40,408	2.4 %
6-30-97	384	15,949,325	41.8	10.8	41,535	2.8 %
6-30-98	392	17,181,869	41.8	10.8	43,831	5.5 %
6-30-99	385	17,501,352	42.4	11.5	45,458	3.7 %
6-30-00	396	18,129,821	42.2	11.0	45,782	0.7 %
6-30-01	397	18,962,345	42.7	11.1	47,764	4.3 %
6-30-02	394	19,368,385	43.1	10.9	49,158	2.9 %
6-30-03	391	20,138,113	43.2	11.1	51,504	4.8 %
6-30-04	378	20,569,285	43.5	10.9	54,416	5.7 %
6-30-05	365	20,839,464	43.7	11.0	57,094	4.9 %
6-30-06	351	20,431,658	43.9	11.4	58,210	2.0 %
6-30-07	346	20,327,590	44.1	11.8	58,750	0.9 %
6-30-08	336	20,459,734	44.9	12.6	60,892	3.6 %
6-30-09	317	20,139,069	45.6	13.5	63,530	4.3 %
6-30-10	287	18,373,382	45.9	14.5	64,019	0.8 %
6-30-11	252	16,804,600	45.8	14.6	66,685	4.2 %

### ACTIVE MEMBERS - JUNE 30, 2011

Group	Active Members	Valuation Payroll
Local 270M	42	\$ 2,057,029
Department Heads and Deputies	11	824,317
Executive Department Heads	7	671,511
44th District Court	15	736,525
Professional & Technical	15	895,330
AFSCME	30	1,395,770
Foremen and Supervisors	3	217,998
Judges	2	96,770
Police Service Aides	9	485,751
Police	48	3,654,385
Fire	50	3,895,986
Police Command	13	1,219,429
Police Detectives	4	334,471
Police/Fire Department Heads	3	319,328
<b>Total</b>	<b>252</b>	<b>\$16,804,600</b>

## ACTIVE MEMBERS ADDED TO AND REMOVED FROM ROLLS

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Year Ended	Number Added During Year		Terminations During Year								Active Members End of Year
			Normal Retirement		Disabled		Death Service		Other Terminations		
	A	E	A	E	A	E	A	E	A	E	
5-31-92	24	29	21	11.7	0	2.7	1	1.0	7	13.2	352
6-30-93	30	18	12	12.9	0	2.4	2	1.0	4	11.6	364
6-30-94	25	29	16	10.5	2	2.3	1	1.1	10	11.3	360
6-30-95	37	27	14	10.5	2	2.3	2	1.0	9	11.9	370
6-30-96	27	26	8	10.2	0	1.4	0	0.9	18	11.8	371
6-30-97	30	17	8	9.3	0	1.3	0	0.8	9	14.0	384
6-30-98	23	15	9	11.2	0	1.4	0	0.8	6	14.5	392
6-30-99	21	28	11	10.5	0	1.4	0	0.7	17	14.5	385
6-30-00	38	27	12	10.1	0	1.3	0	0.9	15	13.5	396
6-30-01	27	26	13	9.5	1	1.3	0	0.9	12	14.9	397
6-30-02	25	28	15	7.4	1	1.3	2	0.9	10	14.6	394
6-30-03	16	19	12	9.8	2	1.3	0	0.8	5	14.1	391
6-30-04	19	32	21	10.8	0	1.3	1	0.9	10	12.5	378
6-30-05	14	27	20	9.5	0	1.3	0	0.9	7	12.1	365
6-30-06	7	21	18	5.9	2	1.4	0	0.7	1	7.7	351
6-30-07	13	18	13	4.8	0	1.5	0	0.7	5	6.5	346
6-30-08	2	12	7	6.9	1	1.5	0	0.6	4	6.0	336
6-30-09	0	9	13	7.9	1	1.6	0	0.7	5	5.1	317
6-30-10	0	7	17	6.6	0	1.6	0	0.7	13	4.1	287
6-30-11	1	16	34	7.2	0	1.5	0	0.6	2	4.1	252
<b>Last 5 Years</b>	<b>16</b>	<b>62</b>	<b>84</b>	<b>33.3</b>	<b>2</b>	<b>7.7</b>	<b>0</b>	<b>3.3</b>	<b>29</b>	<b>25.8</b>	

A - Represents actual number.

E - Represents expected number based on actuarial assumptions.

**GENERAL AND WATER MEMBERS  
(INCLUDES POLICE SERVICE AIDES)  
BY ATTAINED AGE AND YEARS OF SERVICE**

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Age Group	Years of Accrued Service							No.	Totals Salary
	0-4	5-9	10-14	15-19	20-24	25-29	30 & Up		
25-29		1						1	\$ 41,799
30-34	2	5	1					8	412,392
35-39	1	3	3	2				9	508,813
40-44		5	10	3				18	862,793
45-49	1	7	8	9	5	2		32	1,895,954
50-54		5	14	7	10	2		38	2,165,004
55-59		1	11	2	2		1	17	845,241
60		1	2					3	262,698
61		1			1			2	123,749
62			1					1	37,413
63		1						1	43,864
64							1	1	44,942
65			1					1	42,787
69			1					1	43,256
73				1				1	50,296
<b>Totals</b>	<b>4</b>	<b>30</b>	<b>52</b>	<b>24</b>	<b>18</b>	<b>4</b>	<b>2</b>	<b>134</b>	<b>\$7,381,001</b>

While not used in the financial computations, the following group averages are computed and shown because of their general interest.

**Group Averages**

Age: 48.7 years  
Service: 14.3 years  
Annual Pay: \$55,082

**POLICE AND FIRE MEMBERS  
BY ATTAINED AGE AND YEARS OF SERVICE**

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Age Group	Years of Accrued Service							No.	Totals Salary
	0-4	5-9	10-14	15-19	20-24	25-29	30 & Up		
20-24									
25-29	2	1						3	\$ 213,087
30-34	1	10	2					13	938,038
35-39	1	7	9	1				18	1,389,083
40-44		4	12	24	1			41	3,342,422
45-49		2	6	10	6	1		25	1,965,702
50-54				5	5			10	854,665
55-59				2	4	2		8	720,602
<b>Totals</b>	<b>4</b>	<b>24</b>	<b>29</b>	<b>42</b>	<b>16</b>	<b>3</b>		<b>118</b>	<b>\$9,423,599</b>

While not used in the financial computations, the following group averages are computed and shown because of their general interest.

**Group Averages**

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Age: 42.6 years  
Service: 14.9 years  
Annual Pay: \$79,861

**SUMMARY OF REPORTED ASSET INFORMATION  
AS OF JUNE 30, 2011  
(MARKET VALUE)**

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**Balance Sheet**

Reported Assets			Reserves for
Cash & equivalents	\$ 2,298,377	Member contributions	\$ 9,628,035
Other short-term	3,082,757	Employer contributions	22,135,847
Receivables & accruals	322,261	Retired benefit payments	108,631,838
Equities	81,149,205	Undistributed investment income	(13,709,922)
Fixed income	39,862,599		
Real estate investments	0		
Accounts payable	(29,401)		
<b>Total Current Assets</b>	<b>\$126,685,798</b>	<b>Total Reserves</b>	<b>\$126,685,798</b>

**Revenues and Expenditures**

	2010-11	2009-10
Balance - Beginning of year*	\$111,709,299	\$107,325,534
Revenues		
Member contributions	745,554	585,082
Employer contributions	4,562,789	4,373,351
Investment income	24,012,524	11,706,582
Total	29,320,867	16,665,015
Expenditures		
Benefit payments	11,899,401	11,087,163
Health insurance premiums for retired members	0	0
Refund of member contributions	1,151,102	330,045
Administrative & investment expenses	902,709	864,041
Total	13,953,212	12,281,249
Balance - End of year	\$127,076,954	\$111,709,300

\* Beginning of year balance provided by City

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## **SECTION C**

### **SUMMARY OF VALUATION METHODS AND ASSUMPTIONS**

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## BASIC FINANCIAL OBJECTIVE AND OPERATION OF THE RETIREMENT SYSTEM

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***Benefit Promises Made Which Must Be Paid For:*** A retirement program is an orderly means of handing out, keeping track of, and financing contingent pension promises to a group of employees. As each member of the retirement program acquires a unit of service credit they are, in effect, handed an “IOU” which reads: “The Retirement System promises to pay you one unit of retirement benefits, payments in cash commencing when you retire.”

The principal related financial question is: When shall the money required to cover the “IOU” be contributed? This year, when the benefit of the member’s service is received? Or, some future year when the “IOU” becomes a cash demand?

The Constitution of the State of Michigan is directed to the question:

“Financial benefits arising on account of service rendered in each fiscal year shall be funded during that year and such funding shall not be used for financing unfunded accrued liabilities.”

This Retirement System meets this constitutional requirement by having the following **Financial Objective: To establish and receive contributions, expressed as percents of active member payroll, which will remain approximately level from year to year** and will not have to be increased for future generations of taxpayers.

Translated into actuarial terminology, a level percent-of-payroll contribution objective means that the contribution rate must be at least:

*Normal Cost* (the current value of benefits likely to be paid on account of member’s service being rendered in the current year).

... plus ...

*Interest on the Unfunded Actuarial Accrued Liability* (the difference between the actuarial accrued liability and current system assets).

If contributions to the retirement program are less than the preceding amount, the difference, plus investment earnings not realized thereon, will have to be contributed at some later time, or, benefits will have to be reduced, to satisfy the fundamental fiscal equation under which all retirement programs must operate; that is:

$$\mathbf{B = C + I - E}$$

**Benefit** payments to any group of members and their beneficiaries cannot exceed the sum of:

**Contributions** received on behalf of the group.

. . . plus . . .

**Interest** earnings on contributions received.

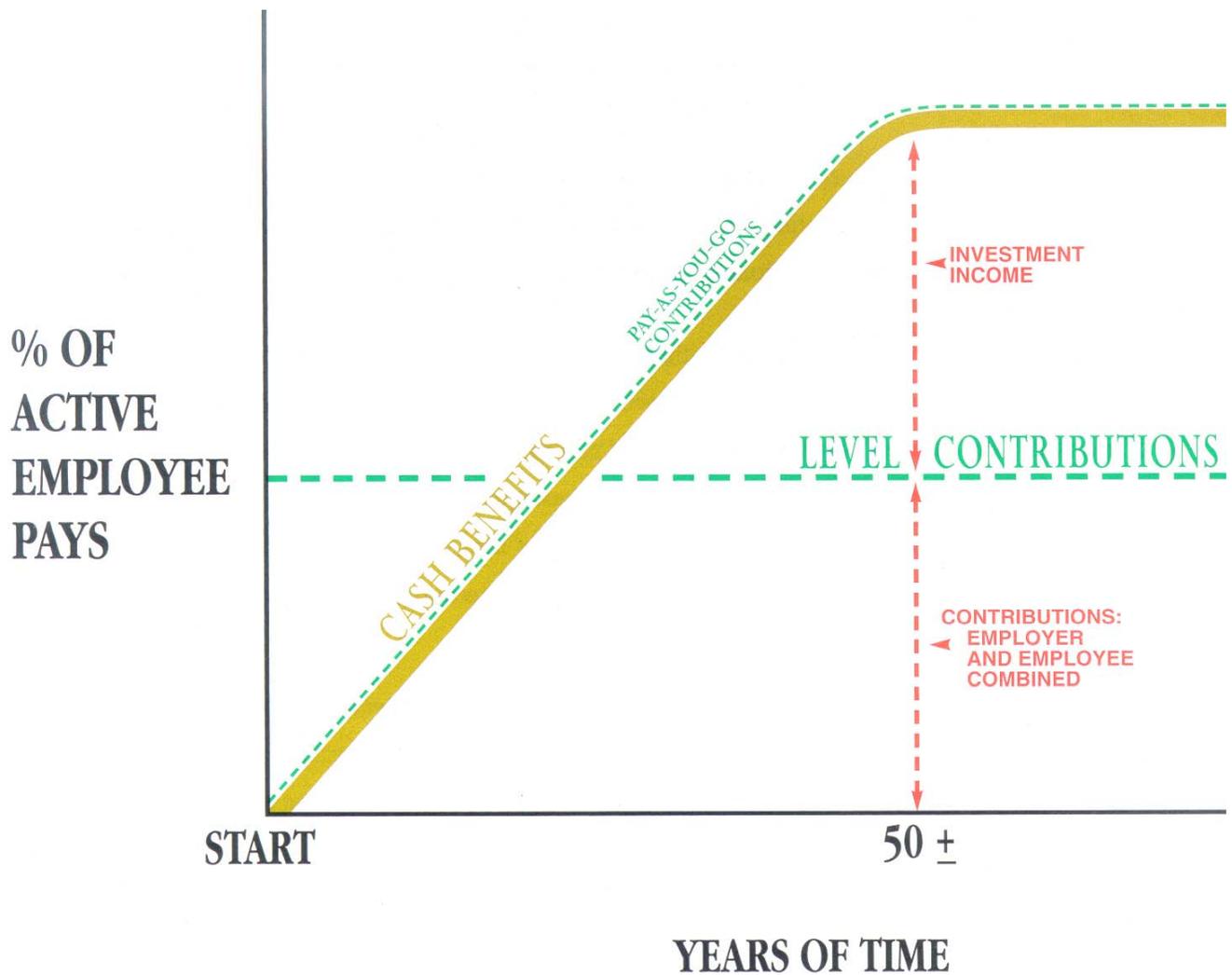
. . . minus . . .

**Expenses** incurred in operating the program.

A by-product of the level percent-of-payroll contribution objective is the accumulation of invested assets for varying periods of time. Invested assets are a by-product of level percent-of-payroll contributions, not the objective. Investment income becomes a major contributor to the retirement program, and the amount is directly related to the amount of contributions and investment performance.

There are retirement programs designed to defer the bulk of contributions far into the future. Lured by artificially low present contributions, such programs ignore the inevitable consequence of a relentlessly increasing contribution rate -- to a level greatly in excess of the level percent-of-payroll rate. *This method of financing is prohibited in Michigan by the State Constitution.*

***Computed Contribution Rate Needed to Finance Benefits:*** From a given schedule of benefits and from the data furnished, the actuary calculates the contribution rate by means of an actuarial valuation - the technique of assigning monetary values to the risks assumed in operating a retirement program.



**CASH BENEFITS LINE.** This relentlessly increasing line is the fundamental reality of retirement plan financing. It happens each time a new benefit is added for future retirements (and happens regardless of the design for contributing for benefits).

**LEVEL CONTRIBUTION LINE.** Determining the level contribution line requires detailed assumptions concerning a variety of experiences in future decades, including:

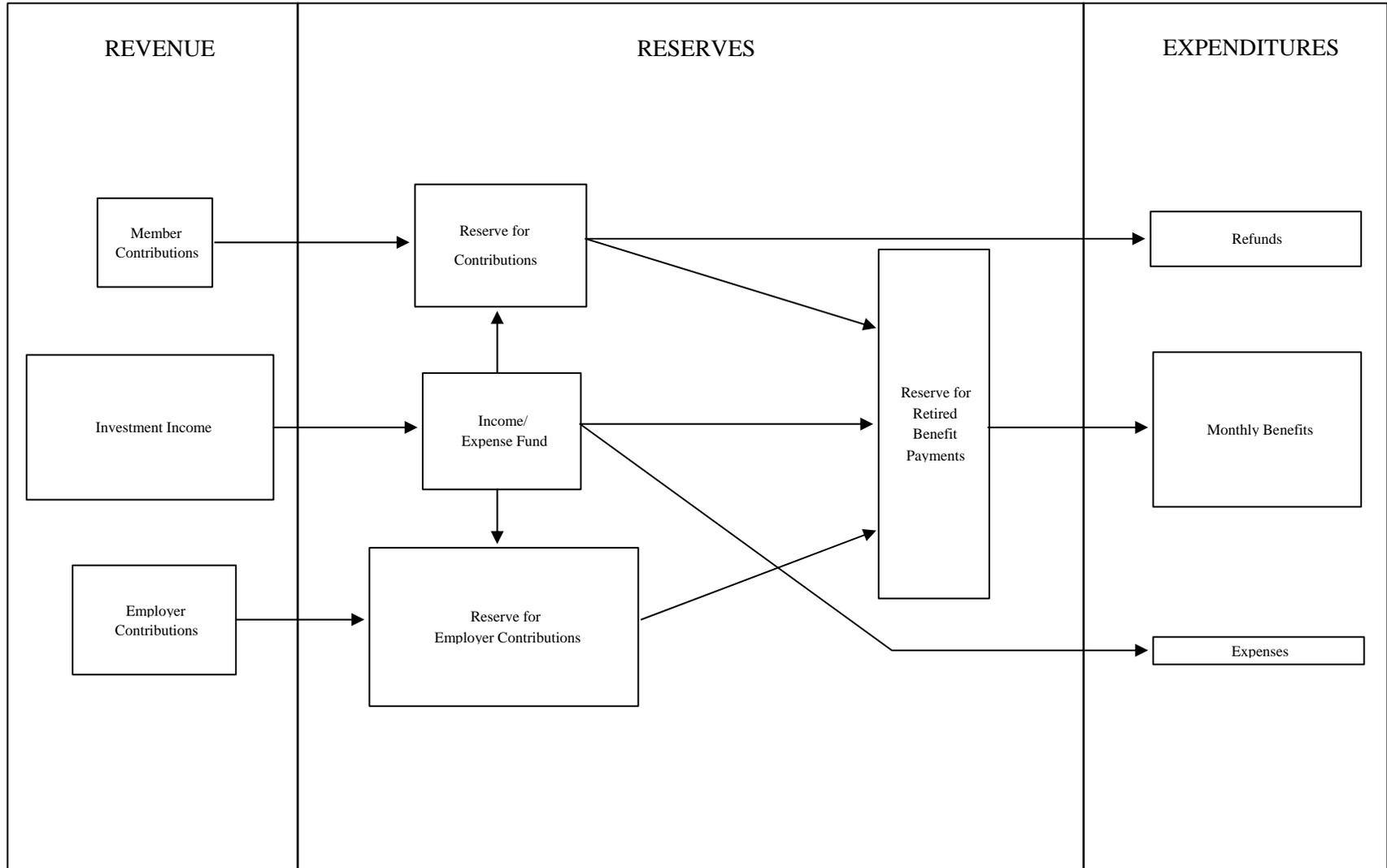
Economic Risk Areas

- Rates of investment return
- Rates of pay increase
- Changes in active member group size

Non-Economic Risk Areas

- Ages at actual retirement
- Rates of mortality
- Rates of withdrawal of active members (turnover)
- Rates of disability

# FLOW OF MONEY THROUGH THE RETIREMENT SYSTEM



## VALUATION METHODS

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Normal cost and the allocation of benefit values between service rendered before and after the valuation date was determined using an individual **entry-age normal cost** valuation method having the following characteristics:

- the annual normal costs for each individual active member, payable from the date of employment to the date of retirement, are sufficient to accumulate the value of the member's benefit at the time of retirement;
- each annual normal cost is a constant percentage of the member's year-by-year projected covered pay.

***Financing of Unfunded Actuarial Accrued Liabilities:*** Unfunded actuarial accrued liabilities were amortized by level (principal & interest combined) percent-of-payroll contributions over a period of 30 years for the police and firefighter plans and a 27-year level dollar amount for the general and water plans.

## ACTUARIAL ASSUMPTIONS USED IN THE VALUATION

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The actuary calculates the contribution requirements and benefit values of the plan by applying actuarial assumptions to the benefit provisions and census data furnished, using the valuation method described on page C-5.

The principal areas of financial risk which require assumptions about future experience are:

- long-term rates of investment income
- patterns of salary increases
- rates of mortality before and after retirement
- rates of withdrawal from active membership
- rates of disability among members and their subsequent rates of recovery
- probabilities of retirement at various ages after benefit eligibility

In a valuation the monetary effect of each assumption, for each distinct experience group, is projected for the next year and for each year over the next half-century or longer.

Actual experience will not coincide exactly with assumed experience, regardless of the skill of the actuary, the completeness of the data and the precision of the many calculations that are made. Each valuation provides a complete recalculation of system obligations based upon assumptions regarding future experience and takes into account all past differences between assumed and actual experience. The result is a continual series of small adjustments of the computed contribution rate.

From time-to-time it is appropriate to modify one or more of the assumptions to reflect basic experience trends (but not random year-to-year fluctuations).

*The rates of salary increase* used for individual members are in accordance with the following table. This assumption is used to project a member's current salary to the salaries upon which benefit amounts will be based.

Sample Ages	Annual Rate of Salary Increase for Sample Age		
	Base (Economic)	Merit & Longevity	
		General & Water	Police-Fire
20	3.5%	3.8%	3.0%
25	3.5%	3.1%	3.0%
30	3.5%	2.7%	3.0%
35	3.5%	2.4%	2.1%
40	3.5%	2.1%	0.8%
45	3.5%	1.7%	0.2%
50	3.5%	1.1%	0.1%
55	3.5%	0.7%	0.0%
60	3.5%	0.2%	0.0%
65	3.5%	-	-
Ref		5	225

*The rate of investment return* was 7.75% per year, compounded annually, net after administrative and investment expenses. This assumption is used to make money payable at one point in time equal in value to a different amount of money payable at another point in time.

The assumed real return for funding purposes is the net rate of return in excess of average salary increases. Considering other assumptions used in the valuation, the 7.75% translates to a real return of approximately 4.25%.

	Year Ending June 30					5 Year Average
	2011	2010	2009	2008	2007	
(1) Nominal rate*	0.7 %	(0.1)%	(0.1)%	5.7 %	9.0 %	3.0 %
(2) Increase in CPI	3.6 %	1.1 %	(1.4)%	5.0 %	2.7 %	2.2 %
(3) Average salary increase	4.2 %	0.8 %	4.3 %	3.6 %	0.9 %	2.8 %
(4) Real return						
- investment purposes						0.8 %
- funding purposes						0.2 %

\* *The nominal rate of return was computed using the approximate formula:  $i = I$  divided by  $1/2 (A+B-I)$ , where  $I$  is recognized investment income,  $A$  is the beginning of year funding value and  $B$  is the end of year funding value.*

*The mortality table* used was the 1994 Group Annuity Mortality Table multiplied by 110%. This assumption is used to measure the probabilities of members dying before retirement and the probabilities of each benefit payment being made after retirement and includes no margin for future improvements in mortality.

Sample Attained Ages	Single Life Retirement Values			
	Present Value of \$1 Monthly for Life		Future Life Expectancy (years)	
	Men	Women	Men	Women
	50	\$136.42	\$142.76	29.80
55	128.19	136.18	25.29	29.33
60	118.00	127.62	21.01	24.78
65	106.21	117.34	17.08	20.51
70	93.44	105.55	13.60	16.60
75	79.50	91.49	10.51	12.96
80	64.91	76.08	7.85	9.75
Ref.	261	x 1.10	262	x 1.10

*The rates of retirement* used to measure the probability of eligible members retiring during the next year were as follows:

Retirement Ages	Percent of Eligible Active Members Retiring	
	General	Police Service Aides
45-49		
50	15%	
51	10%	
52	10%	
53	10%	
54	10%	
55	10%	15%
56	10%	10%
57	10%	10%
58	10%	10%
59	10%	10%
60	10%	10%
61	10%	10%
62	30%	10%
63	15%	10%
64	15%	10%
65	50%	10%
66	40%	10%
67	40%	30%
68	40%	15%
69	40%	15%
70	100%	100%
Ref.	625	623

<b>Years of Service</b>	<b>Percent of Eligible Active Members Retiring Police Officers, Detectives, Command &amp; Fire Fighters</b>
25	35%
26	35%
27	35%
28	20%
29	20%
30	20%
31	20%
32	20%
33	20%
34	20%
35	20%
36	20%
37	20%
38	20%
39	20%
40	100%
Ref.	576

A member was assumed to be eligible for retirement after satisfying the following requirements:

<b>Group</b>	<b>Eligibility Requirements for Retirement</b>
Local 270M	30 years of service regardless of age; or 50 years of age with 25 years of service; or 55 years of age with 20 years of service; or 60 years of age with 5 years of service.
Other General & Water	50 years of age with 25 years of service; or 55 years of age with 20 years of service; or 60 years of age with 5 years of service.
Police Command, Police Officers, Detectives & Fire Fighters	25 years of service regardless of age; or 55 years of age with 10 or more years of service. Future Fire 50 & 25.
Police Service Aides	55 years of age with 25 years of service; or 60 years of age with 5 or more years of service.

*Rates of separation from active membership* were as shown below (rates do not apply to members eligible to retire and do not include separation on account of death or disability). This assumption measures the probabilities of members terminating employment before eligibility for an immediate benefit.

Sample Ages	Years of Service	% of Active Members Separating Within Next Year	
		General	Police & Fire
ALL	0	12.00%	10.00%
	1	9.00%	7.00%
	2	7.00%	5.00%
	3	5.00%	4.00%
	4	4.50%	3.50%
25	5 & Over	5.00%	3.50%
30		4.50%	2.90%
35		3.55%	1.50%
40		1.45%	0.60%
45		0.75%	0.50%
50		0.75%	0.50%
55		0.75%	0.50%
60		0.75%	0.50%
65	0.75%	0.50%	
Ref.		29	30
		55	54

*Rates of disability* were as follows. This assumption measures the probability of members retiring with a disability benefit.

Sample Ages	% of Active Members Becoming Disabled Within Next Year		
	General & Water		Police & Fire
	Male	Female	
20	0.07%	0.03%	0.10%
25	0.09%	0.05%	0.15%
30	0.10%	0.07%	0.25%
35	0.14%	0.13%	0.30%
40	0.21%	0.19%	0.70%
45	0.32%	0.28%	0.80%
50	0.52%	0.45%	0.95%
55	0.92%	0.76%	1.10%
60	1.53%	1.10%	1.20%
Ref.	33	34	45

**Loading Factor:** In the valuation process, a person's salary is assumed to increase by a certain percentage each year (see page C-7). However, compensation for benefit purposes includes things such as sick leave incentive pay which are not reported for the valuation. In order to more accurately calculate contribution requirements, the General active normal retirement liabilities were increased by 3.0% to account for the items not reported for valuation purposes, and Police/Fire active normal retirement liabilities were increased by 4.0%. As additional experience emerges, the ratios will be periodically adjusted to better estimate the effect of inclusion of additional items in final average compensation.

**Final Average Compensation With and Without Extra Compensation Items  
New General Retirees**

<b>Year Ending June 30</b>	<b>Final Average Compensation</b>		<b>Ratio</b>
	<b>With Extras</b>	<b>Without Extras</b>	
2004	\$ 796,585	\$ 772,138	1.032
2005	832,434	806,775	1.032
2006	780,739	756,118	1.033
2007	368,581	359,998	1.024
2008	265,708	257,527	1.032
2009	411,886	397,403	1.036
2010	927,695	909,791	1.020
2011	1,142,006	1,109,451	1.029
<b>Totals</b>	<b>\$5,525,633</b>	<b>\$5,369,202</b>	<b>1.029</b>

**Final Average Compensation With and Without Extra Compensation Items  
New Police/Fire Retirees**

<b>Year Ending June 30</b>	<b>Final Average Compensation</b>		<b>Ratio</b>
	<b>With Extras</b>	<b>Without Extras</b>	
2004	\$ 645,123	\$ 621,923	1.037
2005	668,633	610,426	1.095
2006	588,052	556,844	1.056
2007	529,024	477,168	1.109
2008	235,078	207,897	1.131
2009	620,166	557,307	1.113
2010	197,108	173,178	1.138
2011	1,455,696	1,280,714	1.137
<b>Totals</b>	<b>\$4,938,881</b>	<b>\$4,485,458</b>	<b>1.101</b>

# MISCELLANEOUS AND TECHNICAL ASSUMPTIONS

## JUNE 30, 2011

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<b>Marriage Assumption:</b>	90% of males and 90% of females are assumed to be married for purposes of death-in-service benefits. Male spouses are assumed to be three years older than female spouses.
<b>Pay Increase Timing:</b>	Beginning of (Fiscal) year. This is equivalent to assuming that reported pays represent amounts paid to members during the year ended on the valuation date.
<b>Pay Annualization:</b>	Reported pay for members with less than twelve contributing months was annualized by the ratio of 12 to the number of contribution months in the year.
<b>Decrement Timing:</b>	Decrements of all types are assumed to occur mid-year.
<b>Eligibility Testing:</b>	Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.
<b>Decrement Relativity:</b>	Decrement rates are used directly from the experience study, without adjustment for multiple decrement table effects.
<b>Decrement Operation:</b>	All decrements the first 5 years of service. Only mortality operates during retirement eligibility.
<b>Service Credit Accruals:</b>	It is assumed that members accrue one year of service credit per year.
<b>Loads:</b>	Age and Service Retirement Present Values for General and Police/Fire members were loaded by 3.0% and 4.0% respectively to account for the additional amount included in the FAC due to unused sick time and unused vacation time.
<b>Incidence of Contributions:</b>	Contributions are assumed to be received continuously throughout the year based upon the computed percent of payroll shown in this report, and the actual payroll payable at the time contributions are made.
<b>Normal Form of Benefit:</b>	A 75% automatic joint and survivor payment is the assumed normal form of benefit for married people.
<b>Benefit Service:</b>	Exact fractional service is used to determine the amount of benefit payable.

## GLOSSARY

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**Actuarial Accrued Liability:** The difference between (i) the actuarial present value of future plan benefits, and (ii) the actuarial present value of future normal cost. Sometimes referred to as “accrued liability” or “past service liability.”

**Accrued Service:** The service credited under the plan which was rendered before the date of the actuarial valuation.

**Actuarial Assumptions:** Estimates of future plan experience with respect to rates of mortality, disability, turnover, retirement, rate or rates of investment income and salary increases. Decrement assumptions (rates of mortality, disability, turnover and retirement) are generally based on past experience, often modified for projected changes in conditions. Economic assumptions (salary increases and investment income) consist of an underlying rate in an inflation-free environment plus a provision for a long-term average rate of inflation.

**Actuarial Cost Method:** A mathematical budgeting procedure for allocating the dollar amount of the “actuarial present value of future plan benefits” between the actuarial present value of future normal cost and the actuarial accrued liability. Sometimes referred to as the “actuarial funding method.”

**Actuarial Equivalent:** A single amount or series of amounts of equal value to another single amount or series of amounts, computed on the basis of the rate(s) of interest and mortality tables used by the plan.

**Actuarial Present Value:** The amount of funds presently required to provide a payment or series of payments in the future. It is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

**Amortization:** Paying off an interest-bearing liability by means of periodic payments of interest and principal, as opposed to paying it off with a lump sum payment.

**Experience Gain (Loss):** A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions during the period between two actuarial valuation dates, in accordance with the actuarial cost method being used.

## GLOSSARY

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**Normal Cost:** The annual cost assigned, under the actuarial funding method, to current and subsequent plan years. Sometimes referred to as “current service cost.” Any payment toward the unfunded actuarial accrued liability is not part of the normal cost.

**Plan Termination Liability:** The actuarial present value of future plan benefits based on the assumption that there will be no further accruals for future service and salary. The termination liability will generally be less than the liabilities computed on a “going concern” basis and is not normally determined in a routine actuarial valuation.

**Reserve Account:** An account used to indicate that funds have been set aside for a specific purpose and are not generally available for other uses.

**Unfunded Actuarial Accrued Liability:** The difference between the actuarial accrued liability and valuation assets. Sometimes referred to as “unfunded accrued liability.”

**Valuation Assets:** The value of current plan assets recognized for valuation purposes. Generally based on book value plus a portion of unrealized appreciation or depreciation.

## MEANING OF “UNFUNDED ACTUARIAL ACCRUED LIABILITIES”

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*“Actuarial accrued liabilities” are the portion of the present value of plan promises to pay benefits in the future not covered by future normal cost contributions.* A liability has been established (“accrued”) because service has been rendered, but the resulting monthly cash benefit may not be payable until years in the future. Actuarial accrued liabilities are the results of complex mathematical calculations, which are made annually by the plan’s actuary.

If “actuarial accrued liabilities” at any time exceed the plan’s accrued assets, the difference is *“unfunded actuarial accrued liabilities.”* This is the common condition. If the plan’s assets equaled the plan’s “actuarial accrued liabilities,” the plan would be termed “fully-funded.” This is an unusual condition.

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Each time a plan adds a new benefit which applies to service already rendered, an “actuarial accrued liability” is created, which is also an “unfunded actuarial accrued liability” because assets do not immediately increase to cover the value of the new benefit promises. Payment for such unfunded actuarial accrued liabilities is spread over a period of years, commonly in the 20-40 year range.

Unfunded actuarial accrued liabilities can occur in another way: if actual experience is less favorable than assumed experience, the difference is added to unfunded actuarial accrued liabilities. For example, in plans where benefits are directly related to pay near time of retirement, unfunded actuarial accrued liabilities increase when unexpected rates of pay increase create additional actuarial accrued liabilities which are not offset by higher than assumed investment income. Most unexpected pay increases are the direct result of inflation, which is a very destructive force affecting financial stability.

The existence of unfunded actuarial accrued liabilities is not a cause for concern, but the changes from year to year in amount of unfunded actuarial accrued liabilities are important.

Nor are unfunded actuarial accrued liabilities a bill payable immediately. However, it is important that policy-makers prevent the amount from becoming unreasonably high and *it is vital for a plan to have a sound method for making payments toward them* so that they are controlled.

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## PENSIONS IN AN INFLATIONARY ENVIRONMENT

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**Value of \$1,000/month Retirement Benefit  
to an Individual Who Retires at Age 55  
in an Environment of 3.5% Inflation**

Age	COLA Rate	
	2.5%	0%
55	\$1,000	\$1,000
56	990	966
57	981	934
58	971	902
59	962	871
60	953	842
65	907	709
70	864	597
75	824	503
80	784	423
85	747	356

The life expectancy of a 55-year-old male retiree is to age 78. The life expectancy for a 55-year-old female retiree is to age 83. Half of the people will outlive their life expectancy. The effects of even moderate amounts of inflation can be significant for those who live to an advanced age.

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## **SECTION D**

### **INFORMATION REQUIRED BY OF THE GOVERNMENTAL ACCOUNTING STANDARDS BOARD**

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## REQUIRED SUPPLEMENTARY INFORMATION

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The information presented in the required supplementary schedules was determined as part of the actuarial valuations at the dates indicated. Additional information as of the latest actuarial valuation follows:

Valuation date:	June 30, 2011
Actuarial cost method:	Entry-Age
Amortization method:	Level percent for Police and Fire Level dollar for General and Water
Remaining amortization period:	30 years open for Police and Fire 27 years closed for General and Water
Asset valuation method:	4-year smoothed market
Actuarial assumption:	
Investment rate of return	7.75%
Projected salary increases	3.5% - 7.3%
Includes inflation at	3.5%
Cost-of-living adjustments	None

Membership of the plan consisted of the following at June 30, 2011, the date of the latest actuarial valuation.

Retirees and beneficiaries receiving benefits	518
Terminated plan members entitled to but not yet receiving benefits	37
Active plan members	<u>252</u>
Total	807

This information is presented in draft form for review by the City's auditor. Please let us know if there are any changes so that we may maintain consistency with the City's financial statements.

## REQUIRED SUPPLEMENTARY INFORMATION

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### Schedule of Funding Progress

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL) Entry-Age	Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a % of Covered Payroll
6-30-02	\$156,402,936	\$ 128,303,318	\$(28,099,618)	121.9 %	\$19,368,385	-
6-30-03	146,739,571	136,529,458	(10,210,113)	107.5 %	20,138,113	-
6-30-04	131,980,258	146,386,162	14,405,904	90.2 %	20,569,285	70.0%
6-30-05	134,773,019	152,016,446	17,243,427	88.7 %	20,839,464	82.7%
6-30-06	137,263,998	158,239,077	20,975,079	86.7 %	20,431,658	102.7%
6-30-07	143,619,213	162,781,663	19,162,450	88.2 %	20,327,590	94.3%
6-30-08	145,560,741	166,957,321	21,396,580	87.2 %	20,459,734	104.6%
6-30-09	138,811,772	173,542,642	34,730,870	80.0 %	20,139,069	172.5%
6-30-10	132,168,268	178,656,736	46,488,468	74.0 %	18,373,382	253.0%
6-30-11	125,356,684	188,716,644	63,359,960	66.4 %	16,804,600	377.0%

### Schedule of Employer Contributions

Fiscal Year Beginning	Computed Dollar Contribution Based on Projected Payroll	Actual Annual Contributions
7-1-03	\$ 0	\$ 0
7-1-04	1,427,055	1,340,215
7-1-05	4,426,805	3,768,869
7-1-06	4,301,317	4,055,421
7-1-07	4,510,584	4,161,255
7-1-08	4,330,235	4,074,977
7-1-09	4,395,643	4,373,351
7-1-10	5,158,959	4,562,789
7-1-11	5,739,910	
7-1-12	6,599,438	